Summary of European Parliament position on the Packaging and Packaging Waste Regulation as voted in plenary on 22 November.

Please see <u>here</u> for the complete European Parliament text.

Article 3

Amendment 472

Summary: Definition of "Composite Packaging" – excludes coatings and linings and any material equal or less than 10% of the total mass. A paper-based packaging with a coating or a lining equal or less than 10% of the total mass would not fall under the definition of composite packaging. The definition would also determine what type of packaging is considered composite in Annex II which is relevant for the design for recycling criteria and the recycling at scale assessment. Furthermore, reporting on recycling rates is set by packaging type – separate for mono-material paper and board packaging and composite paper and board packaging.

Proposal for a regulation Article 3 – paragraph 1 – point 19

Text proposed by the Commission

(19) 'composite packaging' means a unit of packaging made of two or more different materials, excluding materials used for labels, closures and sealing, which cannot be separated manually and therefore form a single integral unit;

Amendment

(19) 'composite packaging' means a unit of packaging made of two or more different materials, excluding materials used for labels, *coatings, lining, varnishes, paints, inks, adhesives, lacquers,* closures and sealing *which are part of the weight of the main packaging material*, which cannot be separated manually and therefore form a single integral unit, *unless a given material constitutes an insignificant part of the packaging unit and in no case more than 10% of the total mass of the packaging unit;*

Amendment 65

Summary: The definition of recyclability refers to the recyclability assessment and that recycled materials are used in new packaging.

Proposal for a regulation Article 3 – paragraph 1 – point 31 a (new)

Text proposed by the Commission

Amendment

(31a) 'recyclability' means the assessment of the compatibility of packaging with the management and processing of waste by design, based on separate collection,

sorting in separate streams, recycling at scale, and use of recycled materials to replace primary raw materials in new packaging;

Amendment 66

Proposal for a regulation Article 3 – paragraph 1 – point 32

Text proposed by the Commission

(31) 'recycled at scale' means collected, sorted and recycled through installed state-of-the-art infrastructure and processes, covering at least 75 % of the Union population, including packaging waste exported from the Union that meets the requirements of Article 47(5);

Amendment

(32) 'recycled at scale' means the existence of a sufficient capacity for the collected packaging waste to be directed to defined and recognised waste streams through established industrial processes for reprocessing in actual systems proven in operational environment, including packaging waste exported from the Union that meets the requirements of Article 47(5).

Summary: The definition of high-quality recycling does not require that recycled materials are used in the same or similar application and/or for packaging, but to substitute primary raw materials.

Proposal for a regulation Article 3 – paragraph 1 – point 32 a (new)

Text proposed by the Commission

Amendment

(32a) 'high quality recycling' means any recovery operation, as defined in Article 3, point (17), of Directive 2008/98/EC, that ensures that the distinct quality of the collected and sorted waste is preserved or recovered during that recovery operation, so that the resulting recycled materials are of sufficient quality to substitute primary raw materials;

Amendment 81 <u>Summary:</u> Packaging containing intentionally added PFASs is banned.

Proposal for a regulation Article 5 – paragraph 2 a (new)

Text proposed by the Commission

Amendment

2a. Food contact packaging containing intentionally added per- and polyfluorinated alkyl substances (PFASs) shall not be placed on the market from ... [OP: Please insert the date = 18 months from the date of entry into force of this Regulation].

Amendment 82 <u>Summary:</u> Packaging containing intentionally added Bisphenol A is banned.

Proposal for a regulation Article 5 – paragraph 2 b (new)

Text proposed by the Commission

Amendment

2b. Food contact packaging containing intentionally added Bisphenol A (BPA, CAS 80-05-7) shall not be placed on the

market from ... [OP: Please insert the date = 18 months from the date of entry into force of this Regulation].

Amendment 415

<u>Summary</u>: Secondary raw materials from packaging don't have to substitute the same primary raw materials as in original application.

Proposal for a regulation Article 6 – paragraph 2 – subparagraph 1 – point d

Text proposed by the Commission

(d) it can be recycled so that the resulting secondary raw materials are of sufficient quality to substitute *the* primary raw materials;

Amendment

(d) it can be recycled so that the resulting secondary raw materials are of sufficient quality to substitute primary raw materials;

Summary: When drafting delegated acts for the design for recycling criteria the Commission shall consult the Packaging Forum and consider standards developed by the European Standards Organisations (CEN).

Proposal for a regulation Article 6 – paragraph 4 – subparagraph 1 *Text proposed by the Commission*

The Commission is empowered to adopt delegated acts in accordance with Article 58 to supplement this Regulation in order to establish design for recycling criteria and recycling performance grades based on the criteria and parameters listed in Table 2 of Annex II for packaging categories listed in Table 1 of that Annex, as well as rules concerning the modulation of financial contributions to be paid by producers to comply with their extended producer responsibility obligations set out in Article 40(1), based on the packaging recycling performance grade, and *for plastic* packaging, the percentage of recycled content. Design-for-recycling criteria shall consider state of the art collection, sorting and recycling processes and shall cover all packaging components.

Amendment

By 1 January 2027 the Commission shall, after consulting the Packaging Forum established under Article 12a and taking into consideration standards developed by the European Standards Organisations, adopt delegated acts in accordance with Article 58 to supplement this Regulation in order to :

(a) establish design for recycling criteria and recycling performance grades based on the criteria and parameters listed in *Tables* 2 and 2a of Annex II for packaging categories listed in Table 1 of that Annex; design-for-recycling criteria shall consider state-of-the-art collection, sorting and recycling processes and shall cover all packaging components;

(b) establish rules concerning the modulation of financial contributions to be paid by producers to comply with their extended producer responsibility obligations set out in Article 40(1), based on the packaging recycling performance grade, and *where applicable*, the percentage of recycled content.

Summary: 40% threshold for packaging minimization is deleted. Packaging would have to comply with provisions under Part 1 of Annex IV instead. Packaging required to protect, and transport fragile goods is exempted from packaging minimization requirement.

Proposal for a regulation Article 21 – paragraph 1

Text proposed by the Commission

1. Economic operators who supply products to a final distributor or an end user in grouped packaging, transport packaging or e-commerce packaging, shall ensure that the empty space ratio is *maximum 40* %.

Amendment

1. By 1 January 2030, economic operators who supply products to a final distributor or an end user in grouped packaging, transport packaging or ecommerce packaging, shall ensure that the empty space ratio is minimised in line with the provisions laid down in Part 1 of Annex IV, unless it is required to protect and transport fragile goods or it would lead to an increased amount of packaging material due to the specific shape of the product or sales packaging.

Amendments 437 and 499

Summary: Packaging that is in line with paragraph 2 of Article 4 Waste Framework Directive (delivering the best environmental outcome) and is effectively collected for recycling, reaching at least a 85% collection rate (per predominant material), is exempted from restrictions on the use of single-use packaging formats under article 22 and annex V.

Proposal for a regulation Article 22 – paragraph 1

Text proposed by the Commission

1. Economic operators shall not place on the market packaging in the formats and for the purposes listed in Annex V.

Amendment

1. *From 1 January 2030,* economic operators shall not place on the market packaging in the formats and for the purposes listed in Annex V *unless:*

(a) such placing on the market is in line with Article 4(2) of Directive 2008/98/EC; and

(b) the economic operators can show effective collection for recycling of these packaging formats, on the basis of the predominant packaging material, at least 85 % by weight by 2028 and every year thereafter.

Summary: Packaging achieving 85% separate collection at the point of sale is exempted from the ban on single use packaging used in HORECA dine-in under row 3 of annex V.

Proposal for a regulation Article 22 – paragraph 2

Text proposed by the Commission

2. By way of derogation from paragraph 1, economic operators shall not place on the market packaging in the formats and for the purposes listed in point 3 of Annex V as of 1 January 2030.

Amendment

2. By way of derogation from paragraph 1, economic operators shall not place on the market packaging in the formats and for the purposes listed in point 3 of Annex V as of 1 January 2030 *unless they can demonstrate that at least 85 %, by weight, of the packaging waste they place on the market for immediate consumption is separately collected for recycling at the point of sale, based on the predominant packaging material.*

Economic operators subject to the obligation referred to in the first subparagraph shall report on a yearly basis to the Member States the weight of separately collected packaging waste per material. Each Member State shall provide aggregated data per separately collected packaging material to the Commission.

Amendment 188

Summary: Exemption for micro-companies and if it is not technically feasible not to use packaging or to obtain access to the infrastructure necessary from row 3 of Annex V (ban on single use packaging in HORECA dine-in).

Proposal for a regulation Article 22 – paragraph 3

Text proposed by the Commission

3. *Member States may exempt* economic operators *from* point 3 of Annex V if they *comply with* the definition of micro-company in accordance with rules set out in *the* Commission Recommendation 2003/361, as applicable on [OP: Please insert *the* date = *the* date of entry into force of this Regulation], *and*

Amendment

where it is not technically feasible not to use packaging or to obtain access to infrastructure *that is* necessary for the 3. Economic operators *shall be exempted from the application of* point 3 of Annex V if they *meet* the definition of *a* micro-company in accordance with rules set out in Commission Recommendation 2003/361, as applicable on [OP: Please insert date = date of entry into force of this Regulation]. *In addition, Member States shall grant an exemption* where *it has been demonstrated that* it is not technically feasible not to use packaging or functioning of a reuse system.

to obtain access to *the* infrastructure necessary for the functioning of a reuse system.

Amendment 373

Summary: The Commission cannot broaden the scope of the bans via delegated acts but may submit a report with a legislative proposal to review the restrictions on the use of specific packaging formats.

Proposal for a regulation Article 22 – paragraph 4

Text proposed by the Commission

4. The Commission shall be empowered to adopt delegated acts in accordance with Article 58 to amend Annex V in order to adapt it to technical and scientific progress with the objective to reducing packaging waste. When adopting those delegated acts, the Commission shall *consider the potential of* the restrictions on the use of specific packaging formats to reduce the packaging waste generated while ensuring an overall positive environmental impact, and shall take into account the availability of alternative packaging solutions that meet requirements set out in legislation applicable to contact sensitive packaging, as well as their capability to prevent microbiological contamination of the packaged product.

Amendment

4. By ... [OP: please insert the date = 5 years after the date of entry into force of *this Regulation*], the Commission shall *review* the restrictions on the use of specific packaging formats to reduce the packaging waste generated while ensuring an overall positive environmental impact, and shall take into account the availability of alternative packaging solutions that meet requirements set out in legislation applicable to contact sensitive packaging, as well as their capability to prevent microbiological contamination of the packaged product. To that end, the Commission shall submit a report to the European Parliament and to the Council, accompanied, if appropriate, by a legislative proposal.

Amendments 197, 374 and 442

Summary: Cardboard is exempted from reuse targets for large household appliances.

Proposal for a regulation Article 26 – paragraph 1

Text proposed by the Commission

1. *From 1 January 2030*, economic operators making large household appliances listed in point 2 of Annex II to Directive 2012/19/EU available on the market for the first time within the territory of a Member State shall ensure that *90 %* of those products are made available in reusable transport packaging within a system for *re-use*.

Amendment

1. Economic operators, *including online platforms*, making large household appliances listed in point *1* of Annex II to Directive 2012/19/EU available on the market for the first time within the territory of a Member State :

(a) shall ensure that *from 1 January* 2030, 50% of those products are made available in reusable transport packaging, *excluding cardboard*, within a system for *reuse;*

(b) shall aim to ensure that from 1 January 2040, 90% of those products are made available in reusable transport packaging, excluding cardboard, within a system for reuse.

Protective packaging which is designed to protect fragile and/or heavy goods and which is custom-designed to protect specific appliances shall be exempt from the re-use requirement.

Amendment 198

Summary: Reuse targets for packaging used for hot and cold beverages in HORECA takeaway are deleted.

Proposal for a regulation Article 26 – paragraph 2 Text proposed by the Commission

Amendment

2. The final distributor making available on the market within the territory of a Member State in sales packaging cold or hot beverages filled into a container at the point of sale for take-away shall ensure that:

(a) from 1 January 2030, 20 % of those beverages are made available in reusable packaging within a system for re-use or by enabling refill;

(b) from 1 January 2040, 80 % of those beverages are made available in reusable packaging within a system for re-use or by enabling refill.

Amendment 199

Summary: Reuse targets for packaging used for take-away ready- prepared food (HORECA take-away).

Proposal for a regulation Article 26 – paragraph 3

Text proposed by the Commission

3. A final distributor that is conducting its business activity in the HORECA sector and that is making available on the market within the territory of a Member State in sales packaging take-away readyprepared food, intended for immediate consumption without the need of any further preparation, and typically consumed from the receptacle, shall ensure that:

(a) from 1 January 2030, 10 % of those products are made available in reusable packaging within a system for re-use or by enabling refill;

(b) from 1 January 2040, 40 % of those products are made available in reusable packaging within a system for re-use or by enabling refill. deleted

Amendment

deleted

12

<u>Summary:</u> Milk is exempted from the reuse targets for non-alcoholic beverages.

Proposal for a regulation Article 26 – paragraph 3 a (new)

Text proposed by the Commission

Amendment

3a. Where a final distributor makes non-alcoholic beverages, with the exception of milk, in sales packaging available on the market: (a) it shall ensure that, within the territory of a Member State from 1 January 2030, at least 20 % of those products are made available in reusable packaging within a system for re-use; (b) it shall aim to ensure that from 1 January 2040, at least 35 % of those products are made available in reusable packaging within a system for re-use.

Amendment 396

<u>Summary</u>: Packaging achieving a recycling rate of 85%, calculated per packaging type (separate for mono-material and composite) is exempted from the reuse targets for beverages.

Proposal for a regulation Article 26 – paragraph 6 a (new)

Text proposed by the Commission

Amendment

6a. Member States shall exempt economic operators from the obligation under paragraphs 3a, point (a), and 3b,

point (a), of this Article when the rate of recycling as reported by the Member States to the Commission under Article 50(2), point (c), is above 85 % by weight of such packaging material placed on the market of that Member State in the calendar years 2026 and 2027.

Where such reporting shows that the rate of recycling of the respective packaging material is below 85 %, the Member State shall submit an implementation plan to the Commission showing a strategy with concrete actions, including a timeline, that ensure the achievement of the 85 % recycling rate by weight of the respective packaging material within two years.

Amendment 378

Summary: 2040 reuse target for transport packaging in the form of pallets, plastic crates, foldable plastic boxes, pails and drums is deleted.

deleted

deleted

Proposal for a regulation Article 26 – paragraph 7 – point b

Text proposed by the Commission

Amendment

(b) from 1 January 2040, 90 % of such packaging used is reusable packaging within a system for re-use.

Amendment 379

Summary: 2040 reuse target for transport packaging (for non-food) used in e-commerce is deleted.

Proposal for a regulation Article 26 – paragraph 8 – point b

Text proposed by the Commission

Amendment

(b) from 1 January 2040, 50 % of such packaging used is reusable packaging within a system for re-use;

<u>Summary</u>: 2040 reuse target for transport packaging in the form of pallet wrappings and straps for stabilization and protection of products put on pallets during transport is deleted.

Proposal for a regulation Article 26 – paragraph 9 – point b

Text proposed by the Commission

Amendment

(b) from 1 January 2040, 30 % of such packaging used for transport is reusable packaging within a system for re-use; deleted

Amendment 382

Summary: 2040 reuse target for grouped packaging in the form of boxes, excluding cardboard, used outside of sales packaging to group a certain number of products is deleted.

Proposal for a regulation Article 26 – paragraph 10 – point b

Text proposed by the Commission

Amendment

deleted

(b) from 1 January 2040, 25 % of such packaging they used is reusable packaging within a system for re-use.

Summary: Packaging that reaches an 85% recycling rate (as reported by Member States) is exempted from the reuse targets under article 26.

Proposal for a regulation Article 26 – paragraph 13 a (new)

Text proposed by the Commission

Amendment

13a. Economic operators shall be exempted from the obligation to meet targets in this Article, when the rate of recycling of the predominant packaging material as reported by the Member States to the Commission under Article 50(2), point (c), or when the rate of recycling of packaging formats - such as PET bottles or aluminium cans - is above 85 % by weight of such packaging placed on the market on the territory of that Member State in the calendar year 2027 or any calendar year thereafter.

Summary: A Commission delegated act will include the requirements for a life cycle assessment to justify an exemption under this Article.

Proposal for a regulation Article 26 – paragraph 14 a (new)

Text proposed by the Commission

Amendment

14a. By ... [OP: please insert date two years from the date of entry into force of this Regulation], the Commission shall adopt delegated acts in accordance with Article 58 regarding the requirements for the preparation of a life cycle assessment to justify an exemption under this Article. Economic operators shall be exempted from the obligation to meet the targets in this Article if reuse is not the option that delivers the best overall environmental outcome on the basis of such a life cycle assessment.

Amendment 385

Summary: Economic operators with sales area equal or less than 200 square meters are exempted from reuse targets under article 26. In addition, in case reuse is not the option that delivers the best overall environmental outcome on the basis of a life cycle assessment, economic operators are also exempted from obligation under article 26.

Proposal for a regulation Article 26 – paragraph 15

Text proposed by the Commission

14. Economic operators shall be exempted from the obligation to meet the targets in *paragraphs 2 to 6 if, during a calendar year*, they have a sales area of not more than *100* m2, including also all storage and dispatch areas.

Amendment

15. Economic operators shall be exempted from the obligation to meet the targets in *this Article if:*

(a) they have a sales area of not more than 200 m2, including also all storage and dispatch areas;

(b) reuse is not the option that delivers the best overall environmental outcome on the basis of a life cycle assessment, in line with the waste hierarchy as defined in Article 4 of Directive 2008/98/EC, and without prejudice to requirements on health, hygiene and safety.

Summary: Packaging that reaches an 85% separate collection rate (per packaging material) is exempted from the reuse targets under article 26.

Proposal for a regulation Article 26 – paragraph 15 a (new)

Text proposed by the Commission

Amendment

15a. Economic operators shall be exempted from the obligations under this Article if the rate of separate collection, as required under Article 43(3), (4) and (4b), of the respective packaging material, as reported to the Commission under Article 50(1) point (c), is above 85 % by weight of such packaging placed on the market on the territory of the Member State in which they operate in the calendar years 2026 and 2027.

Where such reporting shows that the rate of separate collection of the respective packaging material is below 85 %, the Member State shall submit an implementation plan showing a strategy with concrete actions, including a timeline that ensures the achievement of the 85 % separate collection rate by weight of the respective packaging material within two years.

AM 243

Summary: By 2027 Commission will assess the need to reduce the use of paper carrier bags and may submit a legislative proposal setting reduction targets.

Proposal for a regulation Article 29 – paragraph 4 a (new)

Text proposed by the Commission

Amendment

4a. By 31 December 2027, the Commission shall prepare a report on the need and feasibility of reducing the use of paper carrier bags and, where appropriate, submit a legislative proposal setting out targets for a paper carrier bags reduction and measures to achieve these targets.

Summary: Member States will have to meet waste reduction targets for plastic packaging waste generated. Those targets are complementing the overall waste reduction targets for all packaging materials (as in Commission proposal). The overall waste reduction targets for all packaging materials are expected to have a disproportionate impact on heavier packaging (such as paper and board) and provide an advantage for lighter ones, such as plastic packaging. The dedicated waste reduction targets for plastic packaging would balance the disproportionate impact of the overall waste reduction targets.

Proposal for a regulation Article 38 – paragraph 1 a (new)

Text proposed by the Commission

Amendment

1a. Each Member State shall reduce the plastic packaging waste generated per capita, as compared to the plastic packaging waste generated per capita in 2018 as reported to the Commission in accordance with Commission Decision 2005/270/EC, by:

- (a) 10 % by 2030;
- (b) 15 % by 2035;
- (c) 20 % by 2040.

Amendment 320

Summary: Qualitative assessment for compliance with design for recycling criteria complementing the existing thresholds.

Proposal for a regulation Annex II – Table 2

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Recyclability Performance Grade	Assessment of recyclability per unit, in weight
Grade A	higher or equal to 95 %
Grade B	higher or equal to 90 %
Grade C	higher or equal to 80 %
Grade D	higher or equal to 70 %

Grade E lower than 70 %

Recyclability Performance Grade	Assessment of recyclability per unit, in weight
Grade A	higher or equal to 95 % - High compatibility with design for recycling
	The packaging should be able to be recycled multiple times and is fully compatible with the design for recycling criteria. The generated secondary raw material is of comparable quality to feed a closed material loop scheme.
Grade B	higher or equal to 90 % - High to medium compatibility with design for recycling
	The packaging may have some minor recyclability issues that slightly affect the quality of the generated secondary raw material. However, the majority of the generated secondary raw material from this packaging can still potentially feed a closed material loop.
Grade C	higher or equal to 80 % - medium compatibility with design for recycling
	The packaging presents some recyclability issues that may affect the quality of the generated secondary raw materials and may lead to material losses during recycling.
Grade D	higher or equal to 70 % - Medium to low compatibility with design for recycling
	The packaging has significant design issues that highly affect its recyclability or imply large material losses during recycling.
Grade E	lower than 70 % - Low compatibility with design for recycling
	The packaging is not recyclable because of design issues and should not be placed on the market.

Summary: List of parameters to be considered when drafting the design for recycling criteria. The list is merely nominal and does not draw conclusions on recyclability performance.

Proposal for a regulation Annex II – Table 2 a (new)

Text proposed by the Commission Amendment

1. Additives	
2. Labels/sleeves	
3. Closure systems and small parts	
4. Adhesives	
5. Inks/Printing	
6. Colours	
7. Material composition	
8. Barriers / coatings	
9. Products residues / ease of emptying	
10. Ease of dismantling (design features of packaging)	

Amendments 391cp1 and 512 <u>Summary:</u> Restriction on the use of single use packaging for fresh fruit and vegetables is deleted.

Proposal for a regulation Annex V – point 2

Text proposed by the Commission

2.	Single use plastic	Single use	Nets, bags, trays,
	packaging, single use composite	packaging for less than 1.5 kg fresh	containers
	packaging or other	fruit and vegetables,	
	single use	unless there is a	
	packaging for fresh	demonstrated need	
		to avoid water loss	

fruit and vegetables	or turgidity loss, microbiological	
	hazards or physical shocks.	

Amendment

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Amendments 391cp2 and 513

Summary: Restriction on the use of single use packaging in HORECA dine-in is deleted.

Proposal for a regulation Annex V – point 3

3.	Single use plastic, single use composite packaging or other single use packaging	Single use packaging for foods and beverages filled and consumed within the premises in the HORECA sector, which include all eating area inside and outside a place of business, covered with tables and stools, standing areas, and eating areas offered to the end users jointly by several economic operators or third party for the purpose of food and drinks consumption.	Trays, disposable plates and cups, bags, foil, boxes
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Text proposed by the Commission

Amendment

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Amendment 391cp3

<u>Summary:</u> Restriction on the use of single use packaging in HORECA dine-in (packaging for condiments, preserves, sauces etc.) is deleted.

Proposal for a regulation Annex V – row 4

Text proposed by the Commission

	Single use packaging for condiments, preserves, sauces, coffee creamer, sugar, and seasoning in HORECA sector	Single use packaging in the HORECA sector, containing individual portions or servings, used for condiments, preserves, sauces, coffee creamer, sugar and seasoning, except such packaging provided together with take-away ready-prepared food intended for	Sachets, tubs, trays, boxes
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Amendment 334

Summary: Packaging used in cosmetics (except perfumes), hygiene and toiletry product and that is not necessary to comply with product requirement under annex IV is banned. Annex IV sets performance criteria for product protection, information requirements, hygiene and safety, legal requirements, etc. Packaging that is not necessary to comply with the performance criteria set out in Annex IV are already banned from the market according to paragraph 2 of article 9, making this restriction redundant.

Proposal for a regulation Annex V – row 5 b (new)

Text proposed by the Commission

Amendment

5b. <i>p</i> <i>c</i> <i>t</i> <i>p</i>	Secondary packaging not necessary to comply with he performance criteria in Annex IV	For cosmetics, except perfumes, hygiene and toiletry products	Boxes for toothpaste and creams
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